

The Effect of Information Disclosure Commission on the Tendency of Public Information Disclosure

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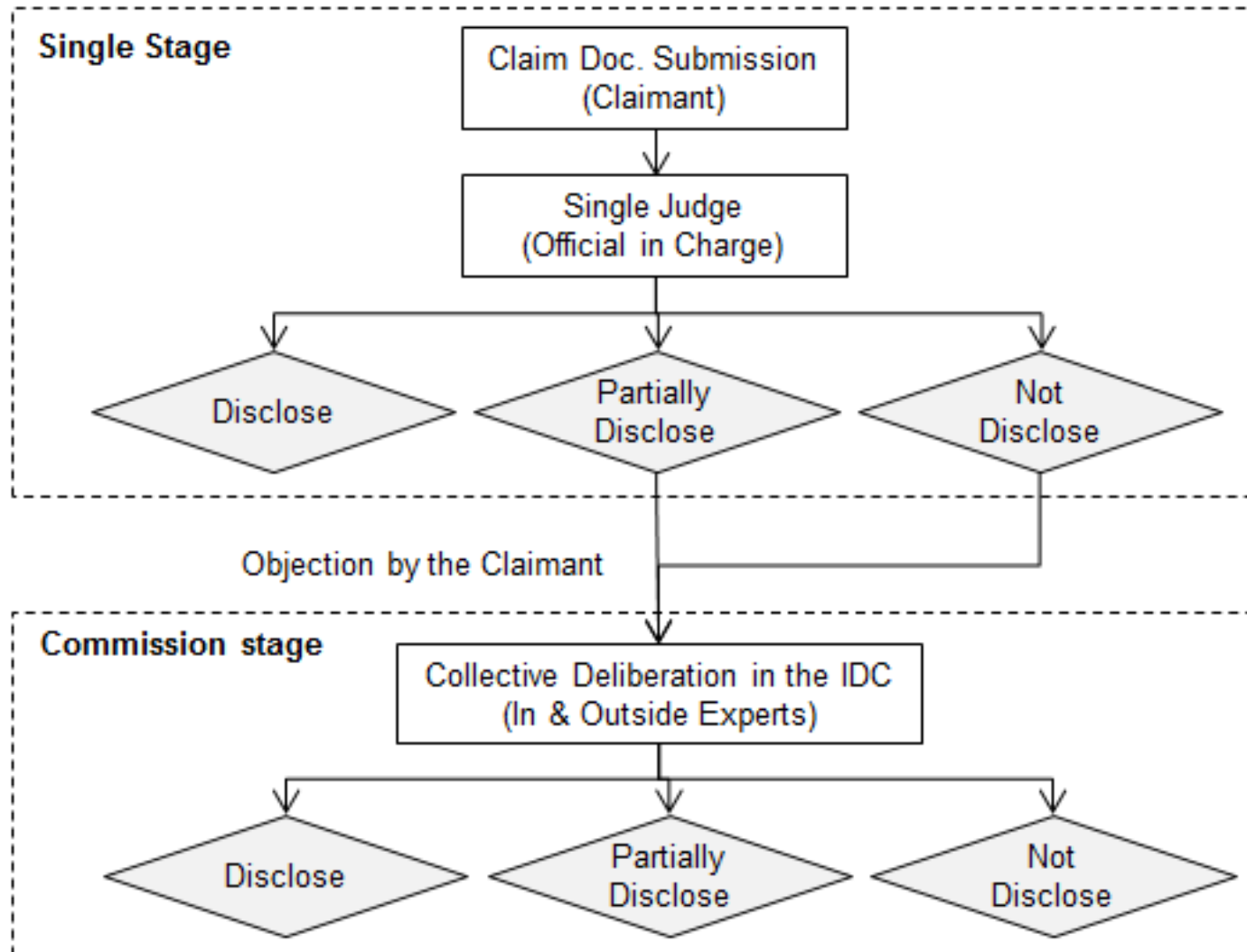
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Introduction: IDI and Corruption in Korea

- To clarify the characteristics of IDC, and to reveal the actual mechanism of a more efficient IDC.
- IDI helps us to understand Korean context and situation of the development of institutions for anti-corruption.
 - To be institutionalized in the process of struggle to earn the right to information or the right to be better informed.
 - To be accelerated by the IT development in Korea.
 - To have contributed to enhancing transparency over the past two decades.
- Institutionalization of IDI
 - The Constitutional Court to define ‘the right to know’ (1989)
 - Public Information Ordinance at the Chengju City Council (1991)
 - Public Information Disclosure Act (1996)

Information Disclosure Institution (IDI)

- The Procedure of IDI



Information Disclosure Commission (IDC)

- Composition of IDC
 - Five or seven members including a chairperson.
 - Outside experts and inside officials of the responsible agency.
 - At least half of members to be outside experts.
- Management of IDC
 - Face to face meeting to be recommended.
 - Document meeting to be allowed in an exceptional situation.

Necessity of Research

- The main difference from the IDI of U.S. is how to guarantee the fairness and objectivity of the rulings.
 - United States to provide the regulations to call the official to account for his/her own rulings by the disciplinary measures.
 - Korea to have the IDC institution in order to complement the official's ruling
- Lack of the research on IDC
 - Studies on IDC to be not founded

Direction of Research

- The Commission of the Government
 - Four types: administrative commission, advisory commission, deliberation commission and voting commission
 - The most critical factor hindering the efficiency to be found in the behavior of officials, the management of the commission, the composition of the commission.
- Information Disclosure Institution
 - Limited method: survey over the officials
 - Limited object: specific agency
 - Limited scope: single year (environmental factors not considered)
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- To need the complete enumeration research with actual IDC ruling data

Research Questions

- Research Question:
Are there any differences in the rulings of IDC in terms of its composition and management?
 - with aggregated data: (A+B+C+D)
 - with categorized data by the positions (A+C) | (B+D)
 - with categorized data by the regimes (A+B) | (C+D)
 - with categorized data A | B | C | D

Data Array	Roh Administration	Lee Administration
Central Agencies	A	C
Local Governments	B	D

- Operational definition
 - Management of IDC: face-to-face / document meeting
 - Composition of IDC: outside experts / inside officials

Research Methods

- Comparison of the ruling data in terms of the composition and management (cross tabulation)
- Requested the IDC data to 28 central agencies and 16 local governments.
 - 629 data provided by 27 central agencies except the Supreme Public Prosecutors Office.
 - 210 data provided by 16 local governments.
- Summary of data
 - Minister of Justice: 152 times (most frequently held)
 - Prime Minister's Office: 1 times (least frequently held)
 - Most of agencies and governments: 7 members
 - Most of chairperson appointed from inside.

Results (aggregated data)

- Management and composition of IDC

			Rulings of the IDC			Total
			Disclose All/Partial	Not Disclose	Etc.	
Management of IDC	Document	Frequency	86	338	37	461
	Meeting	%	19	73%	8%	100%
	Face-to-face Meeting	Frequency	187	187	50	348
		%	32	54%	14%	100%
Total		Frequency	197	525	87	809
		%	24%	65%	11%	100%

			Ruling of the IDC			Total
			Disclose All/Partial	Not Disclose	Etc.	
Composition of IDC	More Inside Members	Frequency	153	422	73	648
		%	24%	65%	11%	100%
	More Outside Members	Frequency	57	119	15	191
		%	30%	62%	8%	100%
Total		Frequency	210	541	88	839
		%	25%	65%	11%	100%

Results (categorized data by positions)

- Differences by positions

			Management of IDC		Total
			Document Meeting	Face-to-face Meeting	
Position Of Agency	Central Agencies	Frequency	414	200	614
		%	67	33%	100%
	Local Governments	Frequency	22	163	210
		%	22	78%	100%
Total		Frequency	461	363	824
		%	56%	44%	100%

			Composition of IDC		Total
			More Inside Member	More Outside Member	
Position Of Agency	Central Agencies	Frequency	593	51	644
		%	92	8%	100%
	Local Governments	Frequency	33	140	210
		%	33	67%	100%
Total		Frequency	665	191	854
		%	78%	22%	100%

Results (categorized data by positions)

- Differences by positions

			Rulings of the IDC			Total
			Disclose All/Partial	Not Disclose	Etc.	
Position Of Agency	Central Agencies	Frequency	154	402	73	629
		%	25%	64%	12%	100%
	Local Governments	Frequency	56	139	15	210
		%	27%	66%	7%	100%
Total		Frequency	210	541	88	839
		%	25%	65%	11%	100%

Results (categorized data by positions)

- Management of IDC by positions

				Rulings of the IDC			Total	
				Disclose All/Partial	Not Disclose	Etc.		
Central Agencies	Management of IDC	Doc. Meeting	Frequency	78	305	31	414	
			%	19	74%	8%	100%	
	Face Meeting	Frequency	34	81	41	185		
		%		44%	22%	100%		
	Sub-total			Frequency	141	386	72	599
	Sub-total			%	24%	64%	12%	100%
Local Governments	Management of IDC	Doc. Meeting	Frequency	8	33	6	47	
			%	17	70%	13%	100%	
	Face Meeting	Frequency	29	106	9	163		
		%		65%	6%	100%		
	Sub-total			Frequency	56	139	15	210
	Sub-total			%	27%	66%	7%	100%

Results (categorized data by positions)

- Composition of IDC by positions

				Rulings of the IDC			Total	
				Disclose All/Partial	Not Disclose	Etc.		
Central Agencies	Compos ition of IDC	More Inside M	Frequency	139	371	68	578	
			%	24%	64%	12%	100%	
	More Outside	Frequency	15	31	5	51		
		%	29%	61%	10%	100%		
	Sub-total			Frequency	154	402	73	629
				%	25%	64%	12%	100%
Local Govern ments	Compos ition of IDC	More Inside M	Frequency	28	65	8	101	
			%	28%	64%	8%	100%	
	More Outside	Frequency	28	74	7	1009		
		%	26%	68%	6%	100%		
	Sub-total			Frequency	56	139	15	210
				%	27%	66%	7%	100%

Results (categorized data by regimes)

- Differences by regimes

			Management of IDC		Total
			Document Meeting	Face-to-face Meeting	
President	Roh, M. H.	Frequency	199	255	454
		%	44	56%	100%
	Lee, M. B.	Frequency	71	108	370
		%		29%	100%
Total		Frequency	401	363	824
		%	56%	44%	100%

			Composition of IDC		Total
			More Inside Member	More Outside Member	
President	Roh, M. H.	Frequency	353	119	472
		%	75%	25%	100%
	Lee, M. B.	Frequency	310	72	382
		%	81%	19%	100%
Total		Frequency	663	191	854
		%	78%	22%	100%

Results (categorized data by regimes)

- Differences by regimes

		Rulings of the IDC			Total	
		Disclose All/Partial	Not Disclose	Etc.		
President	Roh, M. H.	Frequency	126	268	67	461
		%	27%	58%	15%	100%
	Lee, M. B.	Frequency	84	273	21	378
		%	22%	72%	6%	100%
Total		Frequency	210	541	88	839
		%	25%	65%	11%	100%

Results (categorized data by regimes)

- Management of IDC by positions

				Rulings of the IDC			Total
				Disclose All/Partial	Not Disclose	Etc.	
Roh, M. H.	Manage ment of IDC	Doc. Meeting	Frequency	37	139	23	199
			%	19	70%	12%	100%
	Face Meeting	Frequency	120	43	244		
		%	33	49%	18%	100%	
Sub-total			Frequency	118	259	66	443
			%	27%	59%	15%	100%
Lee, M. B.	Manage ment of IDC	Doc. Meeting	Frequency	49	199	14	262
			%	19	76%	5%	100%
	Face Meeting	Frequency	67	7	104		
		%	29	64%	7%	100%	
Sub-total			Frequency	79	266	21	366
			%	22%	73%	6%	100%

Results (categorized data by regimes)

- Composition of IDC by positions

				Rulings of the IDC			Total	
				Disclose All/Partial	Not Disclose	Etc.		
Roh, M. H.	Compos ition of IDC	More Inside M	Frequency	92	195	55	342	
			%	27%	57%	16%	100%	
	More Outside	Frequency	34	73	12	119		
		%	29%	61%	10%	100%		
	Sub-total			Frequency	126	268	67	461
				%	27%	58%	15%	100%
Lee, M. B.	Compos ition of IDC	More Inside M	Frequency	61	227	18	306	
			%	20%	74%	6%	100%	
	More Outside	Frequency	23	46	3	72		
		%	32%	64%	4%	100%		
	Sub-total			Frequency	84	273	21	378
				%	22%	72%	6%	100%

Results (categorized data by positions and regimes)

- Differences by positions and regimes

				Management of IDC		Total	
				Document Meeting	Face-to-face Meeting		
Central Agencies	President	Roh, M. B.	Frequency	179	154	333	
			%	54	46%	100%	
		Lee, M. B.	Frequency	84	46	281	
			%	84	16%	100%	
	Sub-total			Frequency	414	200	614
				%	67%	33%	100%
Local Governments	President	Roh, M. B.	Frequency	20	101	121	
			%	17	84%	100%	
		Lee, M. B.	Frequency	30	62	89	
			%	30	70%	100%	
	Sub-total			Frequency	47	163	210
				%	22%	78%	100%

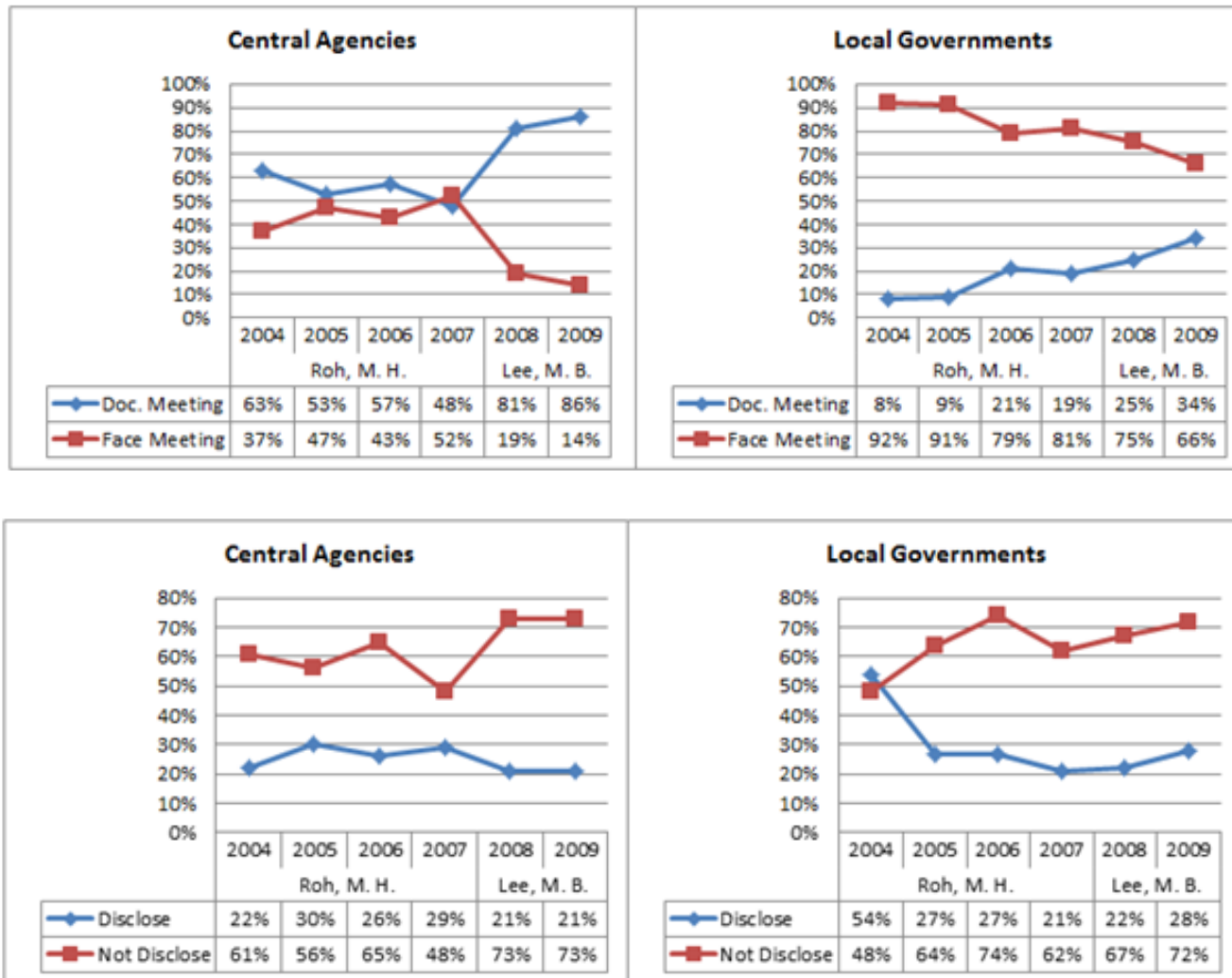
Results (categorized data by positions and regimes)

- Differences by positions and regimes

				Rulings of the IDC			Total	
				Disclose All/Partial	Not Disclose	Etc.		
Central Agencies	President	Roh, M. B.	Frequency	93	191	56	340	
			%	27%	56	17%	100%	
		Lee, M. B.	Frequency	61	73	17	289	
			%	21%	73	6%	100%	
	Sub-total			Frequency	154	402	73	629
				%	25%	64%	12%	100%
Governments	President	Roh, M. B.	Frequency	33	77	11	121	
			%	27%	64%	9%	100%	
		Lee, M. B.	Frequency	23	62	4	89	
			%	26%	70%	5%	100%	
	Sub-total			Frequency	56	139	15	210
				%	27%	66%	7%	100%

Results (categorized data by positions and regimes)

- Differences by positions and regimes



Summary

- The lower disclosure rate in the document meeting
- Not significant difference by the composition of IDC
- More face to face meeting and higher rate of the outside experts found in IDC of the local governments
- Nevertheless, not distinct difference between the central agencies and the local governments in the rulings
- The more face to face meeting in the Roh administration
- No difference between two administrations in the composition of IDC
- Decreasing disclosure rate in the central agencies of the Lee administration

Findings and Implications

- Findings
 - Patterns of IDC in the central agencies are quite different from the pattern of IDC in the local governments.
 - The management of IDC is more effective to the rulings of IDC than the composition of IDC.
 - The central agency is more sensitive to the change of the regime than the local government is.
- Implications
 - To improve the fairness and objectiveness, the face to face meeting is highly recommended and the institutional measures are needed to guarantee the better activities of the outside experts.
 - For more rigorous studies, it is needed to consider the information contents and the third variables that affect the rulings.

Q & A